Independent School District No. 277 Minnetrista, Minnesota

**Financial Statements** 

June 30, 2017



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# Independent School District No. 277 Board of Education and Administration June 30, 2017

Board of Education	Position	Term Expires
David Botts	Chairperson	January 1, 2020
Gary Wollner	Vice Chairperson	January 1, 2018
Ralph Harrison	Treasurer	January 1, 2020
Loren Davis	Clerk	January 1, 2018
Kelle Downey Bowe	Director	January 1, 2020
Gina Smith	Director	January 1, 2018
Heidi Marty	Director	January 1, 2018
Administration		
Kevin Borg	Superintendent	
Mark Femrite	Assistant Superintendent for Teaching and Lea	rning
Kathy Miller	Director of Finance	
Joel Dahl	Director of Community Education	
Cory Wolf	Director of Technology Services	
Meredith Boo	Director of Special Services	
Mark McIlmoyle	Principal - Mound Westonka High School	
Christy Zachow	Principal - Grandview Middle School	
Scott Eidsness	Principal - Shirley Hills Primary	
Mike Moch	Principal - Hilltop Primary	

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#### **Independent Auditor's Report**

To the School Board Independent School District No. 277 Minnetrista, Minnesota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of and for the year ended June 30, 2017, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

BerganKDV, Ltd. bergankdv.com

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# Opinions

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and Community Service Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and the Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# **Other Matters**

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the financials.

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# **Other Matters (Continued)**

#### Other Information (Continued)

The accompanying supplementary information identified in the Table of Contents and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 25, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Bergan KOV Ltd .

Minneapolis, Minnesota September 25, 2017

This section of Independent School District No. 277's (the "District") annual financial report presents the District's management discussion and analysis of the District's financial performance during the year that ended on June 30, 2017. Please read it in conjunction with the District's financial statements, which immediately follow this section.

The Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Government Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* issued in June 1999.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the annual report consists of four parts – Independent Auditor's Report, Required Supplementary Information that includes the Management's Discussion and Analysis ([MD&A] this section), the Basic Financial Statements, and Supplemental Information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are the government-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide data with more detail.

#### **District-Wide Statements**

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's financial health or position.

• Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### **District-Wide Statements (Continued)**

• To assess overall health of the District you need to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the district-wide financial statements the District's activities are shown in one category:

• **Governmental Activities** – All of the District's basic services are included here, such as regular and special education, transportation, administration, food services, and community education. Property taxes and state aids finance most of these activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on the most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by law or by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (e.g. repaying its long-term debts) or to show that it is properly using certain revenues (e.g. fiduciary funds).

The District has three kinds of funds:

**Governmental Funds** – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the Governmental Funds Statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information on the Governmental Funds Statements that explain the relationship (or differences) between them.

**Proprietary Funds** – These funds present short and long-term financial information about the activities the District operates like a business, such as retiree severance funds.

**Fiduciary Funds** – The District is the trustee, or fiduciary, for assets that belong to others, such as scholarships. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. We exclude these activities from the district-wide financial statements because the District cannot use these assets to finance its operations.

# FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Net Position – The District's combined net position was (\$1,103,249) on June 30, 2017.

### Statement of Net Position Governmental Activities

	2016	2017	Percentage Change 2016-17
Assets			
Current and other assets	\$ 23,177,099	\$ 44,524,017	92.1%
Capital assets	37,619,885	42,480,430	12.9%
Total assets	60,796,984	87,004,447	43.1%
Deferred Outflow of			
Resources			
Deferred outflows	\$ 3,373,463	\$ 37,590,049	1014.3%
Liabilities			
Long-term liabilities	\$ 44,734,629	\$ 108,500,060	142.5%
Other liabilities	4,013,321	4,762,992	18.7%
Total liabilities	48,747,950	113,263,052	132.3%
Deferred Inflow of			
Resources			
Deferred inflows	12,492,466	12,434,693	-0.5%
Net Position			
Net investment in capital assets	13,005,345	15,136,713	16.4%
Restricted	748,103	545,365	-27.1%
Unrestricted	(10,823,417)	(16,785,327)	-55.1%
Total net position	\$ 2,930,031	\$ (1,103,249)	-137.7%

# FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

A summary of the revenue and expenses is presented in Table 2.

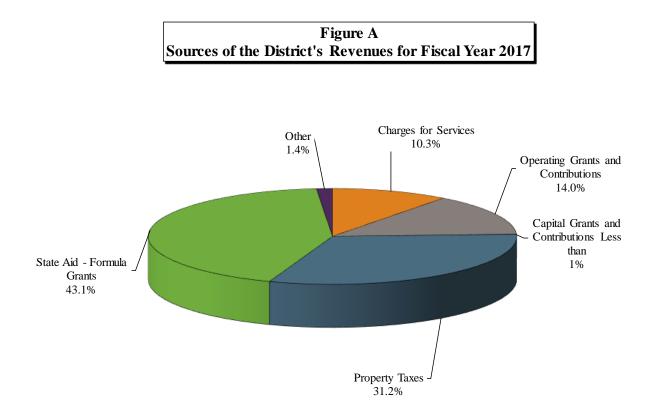
# Table 2Change in Net Position

	2016	2017	Percentage Change 2016-17
Revenues	2010	2017	2010-17
Program revenues			
Charges for services	\$ 3,636,706	\$ 3,807,075	4.7%
Operating grants and contributions	4,781,411	5,158,033	4.7% 7.9%
Capital grants and contributions	68,690	39,637	-42.3%
General revenues	08,090	59,057	-42.3%
Property taxes	11,633,063	11,527,224	-0.9%
State aid - formula grants	14,824,163	15,917,372	-0.9%
Other	365,935	503,636	37.6%
Total revenues	35,309,968	36,952,977	4.7%
Total Tevenues	55,509,908	30,932,977	4.770
Expenses			
Administration	1,017,103	1,490,910	46.6%
District support services	1,489,056	1,237,003	-16.9%
Elementary and secondary regular			
instruction	13,222,629	17,996,384	36.1%
Vocational education instruction	348,550	496,454	42.4%
Special education instruction	4,910,562	6,341,103	29.1%
Community education and services	2,600,865	2,984,228	14.7%
Instructional support serivces	1,551,080	1,993,237	28.5%
Pupil support services	2,142,299	2,402,246	12.1%
Sites, buildings, and equipment	2,984,433	3,549,901	18.9%
Fiscal and other fixed cost programs	92,113	76,288	-17.2%
Food service	1,319,277	1,346,818	2.1%
Interest on long-term debt	611,004	1,071,685	75.4%
Total expenses	32,288,971	40,986,257	26.9%
Change in net position	3,020,997	(4,033,280)	-233.5%
End of year net position	\$ 2,930,031	\$ (1,103,249)	-137.7%

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

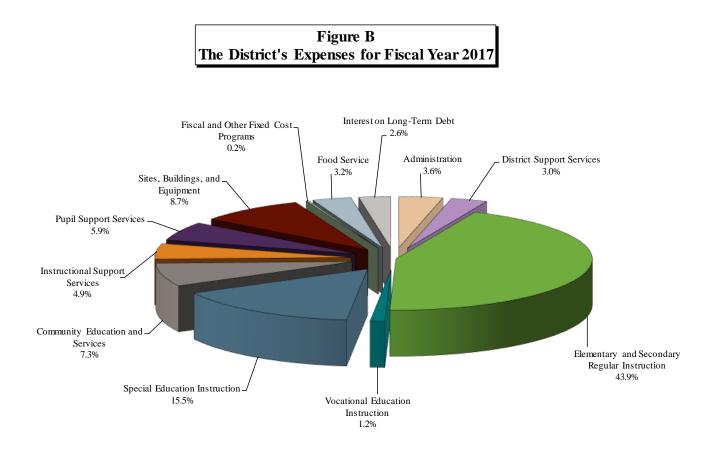
**Changes in Net Position** – The District's total revenues were \$36,952,977 for the year ended June 30, 2017. Property taxes and state formula aid accounted for 74.3% of total revenue for the year (see Figure A). Another 1.4% came from other general revenues combined with interest earnings and the remainder from program revenues.

Total expenses surpassed revenues, decreasing net position \$4,033,280 over last year.



#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

The total cost of all programs and services was \$40,986,257. The District's expenses predominately related to the educating and caring for students (regular instructional programs, vocational instruction, special education programs and instructional and pupil support) were 71.40% of expenses incurred; see Figure B. The purely administrative activities of the District accounted for just 3.6% of total costs.



#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

	Total Cost	of Services	Percentage Change	Net Cost	of Services	Percentage Change
	2016	2017	2016-17	2016	2017	2016-17
Administration District support services	\$ 1,017,103 1,489,056	\$ 1,490,910 1,237,003	46.6% -16.9%	\$ 1,017,103 1,457,909	\$ 1,490,910 1,178,569	46.6% -19.2%
Elementary and secondary regular instruction	13,222,629	17,996,384	36.1%	11,213,679	15,956,955	42.3%
Vocational education instruction	348,550	496,454	42.4%	337,230	479,348	42.1%
Special education instruction	4,910,562	6,341,103	29.1%	2,118,450	3,356,030	58.4%
Community education and services	2,600,865	2,984,228	14.7%	428,155	785,034	83.4%
Instructional support serivces	1,551,080	1,993,237	28.5%	1,496,999	1,941,572	29.7%
Pupil support services	2,142,299	2,402,246	12.1%	2,095,213	2,352,910	12.3%
Sites, buildings, and equipment	2,984,433	3,549,901	18.9%	2,915,743	3,298,629	13.1%
Fiscal and other fixed cost programs	92,113	76,288	-17.2%	92,113	76,288	-17.2%
Food service	1,319,277	1,346,818	2.1%	18,566	(6,418)	-134.6%
Interest on long-term debt	611,004	1,071,685	75.4%	611,004	1,071,685	75.4%
Total	\$ 32,288,971	\$40,986,257	26.9%	\$23,802,164	\$ 31,981,512	34.4%

# Table 3 Net Cost of Governmental Activities

The cost of all governmental activities for 2016-17 was \$40,986,257.

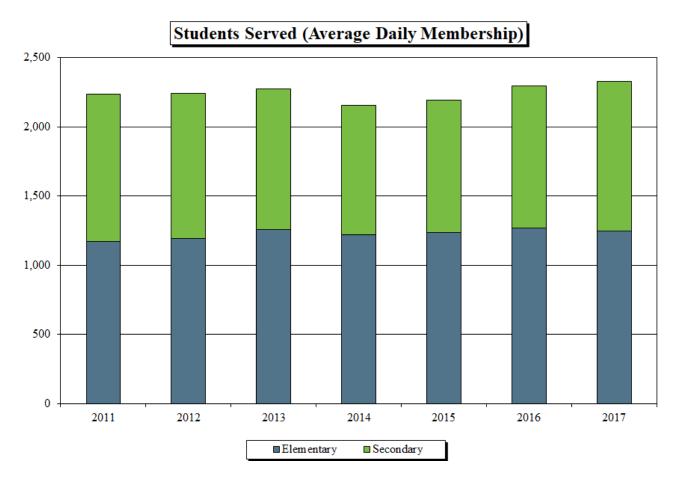
- Some of the cost was paid by the users of the District's programs was \$3,807,075
- The federal and state governments subsidized certain programs with grants and contributions was \$5,158,033.
- Most of the District's costs \$27,444,596 were paid for by District taxpayers and the taxpayers of our state. This portion of governmental activities was paid for with \$11,527,224 in property taxes and \$15,917,372 of state aid based on the statewide education aid formula. In addition, \$503,636 of investment earnings and other general revenues was recognized.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is reflected in its governmental funds as well. When the District completed the year, the governmental funds reported a combined fund balance of \$27,282,537, an increase of \$19,087,832 from last year's ending fund balance of \$8,194,705. This increase is primarily due to the 2016 Bond Sale.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (CONTINUED)

Revenues for the District's governmental funds were \$36,270,243 while total expenditures were \$40,874,589, resulting in \$4,604,346 of expenditures over revenues. The following graph shows the number of students served by the District.



During 2016-17, the District's total enrollment increased from the previous fiscal year. Enrollment projections predict that a trend of stable to increasing enrollment will occur based on new housing construction occurring and planned in the District. During the year, the District served more students than projected in the budget.

### **GENERAL FUND**

The General Fund includes the primary operations of the District in providing educational services to students from kindergarten through grade 12, including pupil transportation activities and capital outlay projects.

#### **GENERAL FUND (CONTINUED)**

The following schedule presents a summary of General Fund Revenues.

	Year Ended	Year Ended	Percentage Change
	June 30, 2016	June 30, 2017	2015-16
Local sources			
Property taxes	\$ 8,182,470	\$ 7,962,866	-2.7%
Other	1,205,507	1,344,051	11.5%
State sources	18,038,488	18,534,216	2.7%
Federal sources	814,807	785,160	-3.6%
Total	\$28,241,272	\$ 28,626,293	1.4%

Total General Fund revenue increased by \$385,021 or 1.4%, from the previous year. This is primarily due to an increase in students versus prior year, as well as an increase in property taxes.

Other state-authorized revenue, including excess levy referendum and the property tax shift, involve an equalized mix of property tax and state aid revenue. Therefore, the mix of property tax and state aid can change significantly from year to year without any net change on revenue.

The following schedule presents a summary of General Fund expenditures.

			Percentage
	Year Ended	Year Ended	Change
	June 30, 2016	June 30, 2017	2015-16
Salaries	\$ 14,851,815	\$ 15,498,057	4.4%
Benefits	5,077,642	5,023,429	-1.1%
Purchased services	4,922,455	5,081,375	3.2%
Supplies, materials, and		<i>, ,</i>	
equipment	2,504,618	2,724,980	8.8%
Other expenses	66,238	177,681	168.2%
Total	\$27,422,768	\$ 28,505,523	3.9%

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Total General Fund expenditures increased \$1,082,755, or 3.9%, from the previous year primarily due to increases in wages and benefits and general inflation of purchased services, as well as technology initiatives including a one-to-one device for students.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (CONTINUED)

In 2016-17, General Fund revenues and other financing sources were greater than expenditures and other financing uses by \$597,069.

After deducting statutory reserves, the unassigned fund balance was \$3,042,289 at June 30, 2016. The unassigned fund balance is \$3,100,046 at June 30, 2017.

#### **General Fund Budget Highlights**

Over the course of the year, the District revised the annual operating budget. Budget amendments fall into two categories

- Implementing budgets for specially funded projects, which include both federal and state grants, and budgeting for clearing, resale, and gifts.
- Increases in appropriations for significant unbudgeted costs.

While the District's final budget for the General Fund anticipated that revenues and other financing sources would exceed expenditures and other financing uses by \$93,833; the actual results for the year show revenues exceed expenditures by \$597,069.

- Actual revenues were \$249,914 greater than expected, about a .9% variance.
- The actual expenditures were \$178,775 less than budgeted, about a .6% variance.

### COMMUNITY SERVICE AND DEBT SERVICE FUNDS

The Community Service Fund experienced a current year fund balance decrease of \$21,322 due to increased expenditures for early childhood site and recreation programs. The Community Service fund balance was \$639,242 as of June 30, 2017. From the standpoint of maintaining current operating expenditures within the range of annual revenue, the Community Services Fund continues to operate on a sound financial basis.

The Debt Service Fund expenditures exceeded revenues by \$336,034 in 2016-2017. The remaining fund balance of \$415,800 at June 30, 2017, is available for meeting future debt service obligations.

#### NONMAJOR FUNDS

The Food Service Fund had positive operations of \$27,692 due to changes in meal regulations and increased adult meal sales and upgrading computers. It has a restricted fund balance of \$193,597 and nonspendable fund balance of \$11,413 on June 30, 2017. This balance will be used to offset future operating losses and to fund equipment improvements.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

By the end of 2017, the District had invested \$63,730,920 in a broad range of capital assets, including school buildings, athletic facilities, computer and audio-visual equipment, and administrative offices (see Table 4). Total depreciation expense for the year was \$313,219. More detailed information can be found in Note 4 of the financial statements.

# Table 4Capital Assets - Governmental Activities

	2016	2017	Total Percent Change 2016-17
Land	\$ 1,645,835	\$ 1,645,835	0.0%
Construction in progress	-	4,462,097	0.0%
Land improvements	4,214,246	4,600,962	9.2%
Buildings	43,690,802	43,850,148	0.4%
Furniture and equipment	8,852,864	9,063,465	2.4%
Vehicles	191,913	108,413	-43.5%
Less accumulated depreciation	(20,975,775)	(21,250,490)	1.3%
Total	\$ 37,619,885	\$42,480,430	12.9%

#### **Long-Term Liabilities**

At year-end, the District had \$46,577,454 in G.O. bonds and capital leases payable outstanding, a increase of 64% from last year, as shown in Table 5. The District also had \$55,639 in compensated absences payable at June 30, 2017. Finally the District had \$62,014,350 in long-term Pension/OPEB liability. Total long-term liability increased by 131.1%. More detailed information can be found in Note 6 of the financial statements.

# Table 5Outstanding Long-Term Liabilities

	2016	2017	Total Percent Change 2015-16
G.O. bonds payable	\$ 25,345,000	\$ 43,725,000	72.5%
Capital leases payable	3,050,553	2,852,454	-6.5%
Compensated absences	46,759	55,639	19.0%
Net pension liability	17,678,316	60,797,385	243.9%
Net OPEB obligation	886,381	1,216,965	37.3%
Total	\$ 47,007,009	\$ 108,647,443	131.1%

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of voter-approved excess operating referendum and building bond referendum, the District is dependent on the State of Minnesota for its revenue authority. Recent experience demonstrates that legislated revenue increases have not been sufficient to meet instructional program needs and increased costs due to inflation.

The 2017 legislative sessions provided a 2% increase in the basic education funding formula allowance for the next two years. The District will strive to maximize resources available through efficient and effective management of its operations.

On November 7, 2017, the district will be holding an election to renew an expiring voter approved referendum authority with a CPI (annual inflation adjustment factor) of \$453.54 per student.

The District will strive to maintain its longstanding commitment to academic excellence and educational opportunities for students within a framework of financial fiduciary responsibility.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for money it receives. If you have questions about this report or need additional financial information, contact: Business Services Office, Westonka Public Schools, Independent School District No. 277, Educational Service Center, 5901 Sunnyfield Road East, Minnetrista, Minnesota 55364, (952) 491-8021.

# **BASIC FINANCIAL STATEMENTS**

#### Independent School District No. 277 Statement of Net Position June 30, 2017

	Governmental Activities
Assets	
Cash and investments	\$ 34,621,286
Cash with fiscal agent	288,550
Current property taxes receivable	6,425,666
Delinquent property taxes receivable	112,798
Accounts receivable	66,391
Interest receivable	167,117
Due from Department of Education	2,108,567
Due from Federal Government through Department of Education	297,832
Due from other Minnesota school districts	45,255
Inventory	42,760
Prepaid items	347,795
Capital assets (net of accumulated depreciation)	511,195
Land	1,645,835
Construction in progress	4,462,097
	3,092,128
Land improvements	
Buildings	30,701,850
Equipment	2,553,733
Vehicles	24,787
Total assets	87,004,447
Deferred Outflows of Resources	
Deferred outflows related to pensions	37,590,049
	<b>• • • • • • • • • •</b>
Total assets and deferred outflows of resources	\$ 124,594,496
Liabilities	
Accounts payable	\$ 903,354
Salaries and benefits payable	164,164
Interest payable	546,479
Due to other Minnesota school districts	167,914
Unearned revenue	184,361
Bond principal payable (net)	
Payable within one year	2,495,000
Payable after one year	43,879,337
Capital lease payable	10,017,007
Payable within one year	257,209
Payable after one year	2,595,245
Compensated absences payable	2,575,245
	44 511
Payable within one year	44,511
Payable after one year	11,128
Net other post employment benefits (OPEB) payable	1,216,965
Net pension liability	60,797,385
Total liabilities	113,263,052
Deferred Inflows of Resources	
Property taxes levied for subsequent year's expenditures	11,307,613
Deferred inflows related to pensions	1,127,080
Total deferred inflows of resources	12,434,693
Net Position	
Net investment in capital assets	15,136,713
Restricted	545,365
Unrestricted	(16,785,327)
Total net position	(1,103,249)
Total liabilities, deferred inflows of resources, and net position	\$ 124,594,496
•	

#### Independent School District No. 277 Statement of Activities Year Ended June 30, 2017

			Program Revenues		Net (Expense) Revenues and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities					
Administration	\$ 1,490,910	\$ -	\$ -	\$ -	\$ (1,490,910)
District support services	1,237,003	58,434	-	-	(1,178,569)
Elementary and secondary regular instruction	17,996,384	763,672	1,275,757	-	(15,956,955)
Vocational education instruction	496,454	-	17,106	-	(479,348)
Special education instruction	6,341,103	2,195	2,982,878	-	(3,356,030)
Instructional support services	1,993,237	21,665	30,000	-	(1,941,572)
Pupil support services	2,402,246	16,397	32,939	-	(2,352,910)
Sites and buildings	3,549,901	-	211,635	39,637	(3,298,629)
Fiscal and other fixed cost programs	76,288	-	-	-	(76,288)
Food service	1,346,818	911,059	442,177	-	6,418
Community education and services	2,984,228	2,033,653	165,541	-	(785,034)
Interest and fiscal charges on long-term debt	1,071,685				(1,071,685)
Total governmental activities	\$ 40,986,257	\$ 3,807,075	\$ 5,158,033	\$ 39,637	(31,981,512)
	General revenues Taxes				<b>5</b> 0 10 <b>50</b> 4
		axes, levied for gene			7,949,726
		axes, levied for com			551,135
		axes, levied for debt	tservice		3,026,363
	State aid-form Other general				15,917,372
	Investment inc				313,988 189,648
		general revenues			27,948,232
	Change in net posit				(4,033,280)
	Net position - begin	nning			2,930,031
	Net position - endi	ng			\$ (1,103,249)

#### Independent School District No. 277 Balance Sheet - Governmental Funds June 30, 2017

	General	D	ebt Service
Assets			
Cash and investments	\$ 4,955,884	\$	2,060,201
Cash with fiscal agent	-		-
Current property taxes receivable	4,247,623		1,625,606
Delinquent property taxes receivable	74,282		27,868
Accounts receivable	45,183		-
Interest receivable	16,333		-
Due from Department of Education	2,098,153		70
Due from Federal Government			
Through Department of Education	288,007		-
Due from other Minnesota school districts	34,736		-
Inventory	34,874		-
Prepaid items	333,168		-
-			
Total assets	\$ 12,128,243	\$	3,713,745
Liabilities			
Accounts payable	\$ 405,408	\$	-
Salaries and benefits payable	85,007		-
Due to other Minnesota school districts	167,914		-
Unearned revenue	12,838		-
Total liabilities	 671,167		-
Deferred Inflows of Resources			
Unavailable revenue - delinquent property taxes	25,596		12,160
Property taxes levied for			
subsequent year's expenditures	6,905,204		3,285,785
Total deferred inflows of resources	 6,930,800		3,297,945
Fund Balances			
Nonspendable	368,042		-
Restricted	-		415,800
Committed	147,891		-
Assigned	910,327		-
Unassigned	3,100,016		-
Total fund balances	 4,526,276		415,800
Total liabilities, deferred inflows of			
resources, and fund balances	\$ 12,128,243	\$	3,713,745

C	community Service	C	Building Construction	N	Other Jonmajor Funds	G	Total overnmental Funds
\$	1,120,576	\$	21,268,183	\$	640,447	\$	30,045,291
Ψ	1,120,570	Ψ	21,208,185	Ψ	040,447	ψ	288,550
	- 277,909		200,550		- 274,528		6,425,666
	5,350				5,298		112,798
	21,208		-		5,298		66,391
	21,200		103,169		_		119,502
	10,329		-		15		2,108,567
	10,527				15		2,100,507
	-		-		9,825		297,832
	10,519		-		-		45,255
	-		-		7,886		42,760
	11,100		-		3,527		347,795
\$	1,456,991	\$	21,659,902	\$	941,526	\$	39,900,407
\$	59,189	\$	279,689	\$	8,038	\$	752,324
+	76,927	+	,	+	2,230	+	164,164
	-		-		-		167,914
	118,041		-		53,482		184,361
	254,157		279,689		63,750		1,268,763
	1,863		-		1,875		41,494
	561,729		-		554,895		11,307,613
	563,592		-		556,770		11,349,107
	11,100		-		11,413		390,555
	628,142		21,380,213		309,593		22,733,748
	-		-		-		147,891
	-		-		-		910,327
	-		-		-		3,100,016
	639,242		21,380,213		321,006		27,282,537
\$	1,456,991	\$	21,659,902	\$	941,526	\$	39,900,407

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#### Independent School District No. 277 Reconciliation of the Balance Sheet to the Statement of Net Position - Governmental Funds June 30, 2017

Total fund balances - governmental funds	\$ 27,282,537
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and,	
therefore, are not reported as assets in governmental funds.	
Cost of capital assets	63,730,920
Less accumulated depreciation	(21,250,490)
Long-term liabilities, including bonds payable, are not due and payable in	
the current period and, therefore, are not reported as liabilities in the funds.	
Long-term liabilities at year-end consist of:	
Bond principal payable	(43,725,000)
Capital lease payable	(2,852,454)
Compensated absences payable	(55,639)
Net pension liability	(60,797,385)
Net OPEB obligation	(1,216,965)
Bond premiums are reported as a liability within the Statement of Net Position and	
are reported as an other financing source in the year the debt is issued in	
governmental funds.	(2,649,337)
Deferred outflows of resources and deferred inflows of resources are created as a result	
of various differences related to pensions that are not recognized in the governmental	
funds.	
Deferred outflows of resources related to pensions	37,590,049
Deferred inflows of resources related to pensions	(1,127,080)
Delinquent property taxes receivable will be collected in subsequent years,	
but are not available soon enough to pay for the current period's expenditures	
and, therefore, are deferred in the funds.	41,494
The Post Employment Benefits Revocable Trust Internal Service Fund is used to	
charge the benefits to the fund that incurs the cost. This amount represents	
assets available to fund the liabilities.	4,472,580
Governmental funds do not report a liability for accrued interest on bonds	
and capital leases until due and payable.	(546,479)
Total net position - governmental activities	\$ (1,103,249)

#### Independent School District No. 277 Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds Year Ended June 30, 2017

Descusso	General	Debt Service	Community Service
Revenues	¢ 7.0(2.9()	¢ 0.490.965	¢ 550.297
Local property taxes	\$ 7,962,866	\$ 2,489,865	\$ 552,387
Other local and county revenues Revenue from state sources	1,245,387	21,073	2,058,361
	18,534,216	693	156,206
Revenue from federal sources	785,160	-	-
Sales and other conversion of assets	98,664	-	-
Total revenues	28,626,293	2,511,631	2,766,954
Expenditures Current			
Administration	1,058,475	-	-
District support services	1,090,355	-	-
Elementary and secondary regular instruction	13,085,721	_	-
Vocational education instruction	369,276	_	_
Special education instruction	4,859,855	_	_
Instructional support services	1,577,809	_	_
Pupil support services	2,120,124	-	-
Sites and buildings	2,708,196	-	-
Fiscal and other fixed cost programs		-	-
Fiscal and other fixed cost programs	76,288	-	-
	-	-	- 2,663,594
Community education and services Capital outlay	-	-	2,005,594
	114 425		
District support services	114,425	-	-
Elementary and secondary regular instruction	537,683	-	-
Special education instruction	13,334	-	-
Instructional support services	12,903	-	-
Sites and buildings	881,079	-	-
Food service	-	-	-
Community education and services	-	-	124,682
Debt service			
Principal	-	1,950,000	-
Interest and fiscal charges		897,665	-
Total expenditures	28,505,523	2,847,665	2,788,276
Excess of revenues over			
(under) expenditures	120,770	(336,034)	(21,322)
(under) experiences	120,770	(550,054)	(21,322)
Other Financing Sources			
Bond issuance	-	189,733	-
Bond premium	-	35,769	-
Issuance of capital lease	74,547	-	-
Insurance recovery	401,752	-	-
Total other financing sources	476,299	225,502	
Net change in fund balances	597,069	(110,532)	(21,322)
Fund Balances			
Beginning of year	3,929,207	526,332	660,564
	¢ 1525.275	¢ 415.000	¢ (20.042
End of year	\$ 4,526,276	\$ 415,800	\$ 639,242

Building Construction	Other Nonmajor Funds	Total Governmental Funds
\$-	\$ 544,124	\$ 11,549,242
449,784	18,137	3,792,742
	54,246	18,745,361
-	388,015	1,173,175
-	911,059	1,009,723
449,784	1,915,581	36,270,243
-	-	1,058,475
-	-	1,090,355
-	-	13,085,721
-	-	369,276
-	-	4,859,855
-	-	1,577,809
-	-	2,120,124
120,374	-	2,828,570
-	-	76,288
-	1,308,020	1,308,020
-	-	2,663,594
-	-	114,425
-	-	537,683
-	-	13,334
-	-	12,903
4,717,638	-	5,598,717
-	35,661	35,661
-	-	124,682
-	485,000	2,435,000
	66,432	964,097
4,838,012	1,895,113	40,874,589
(4,388,228)	20,468	(4,604,346)
20,625,267	-	20,815,000
2,365,110	-	2,400,879
_,200,110	-	74,547
_	_	401,752
22,990,377		23,692,178
	20.468	
18,602,149	20,468	19,087,832
2,778,064	300,538	8,194,705
\$ 21,380,213	\$ 321,006	\$ 27,282,537

#### Independent School District No. 277 Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities - Governmental Funds Year Ended June 30, 2017

Net change in fund balances - total governmental funds	\$ 19,087,832
Amounts reported for governmental activities in the Statement of Activities are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.	
Capital outlays Depreciation expense Loss on disposal	5,296,794 (313,219) (123,030)
Compensated absences are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	(8,880)
OPEB obligations are recognized as paid in the governmental funds, but the change in the unfunded opeb obligation is recognized in the Statement of Activities.	(330,584)
Governmental Funds recognized pension contributions as expenditures at the time of payment whereas the Statement of Activities factors in items related to pensions on a full accrual perspective.	(7,281,221)
Principal payments on long-term debt are recognized as expenditures in the governmental funds but have no impact on net position in the Statement of Activities.	2,707,645
Interest on long-term debt in the Statement of Activities differs from the amount reported in the Governmental Funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	(293,826)
Governmental funds report bond premiums as an other financing source at the time of issuance. Premiums are reported as a liability in the government-wide financial statements and amortized over the life of the bond.	186,238
The issuance of long-term debt provides current financial resources to governmental funds and has No effect on net assets. These amounts are reported in the governmental funds as a source of Financing. These amounts are not shown as revenues in the Statement of Activities, but rather Constitute long-term liabilities in the statement of net assets.	
Bonds Bond premium Capital lease	(20,815,000) (2,400,879) (74,547)
The post employment benefits revocable trust internal service fund is used to charge the benefits to the fund that incurs the cost. This amount represents the change in assets available to fund the liabilities.	351,415
Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	 (22,018)
Change in net position - governmental activities	\$ (4,033,280)

#### Independent School District No. 277 Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - General Fund Year Ended June 30, 2017

	Budgeter	l Amounts	Actual	Variance with Final Budget -
	Original	Final	Amounts	Over (Under)
Revenues	0			
Local property taxes	\$ 7,824,408	\$ 7,824,408	\$ 7,962,866	\$ 138,458
Other local and county revenues	1,045,874	1,040,536	1,245,387	204,851
Revenue from state sources	18,003,969	18,620,628	18,534,216	(86,412)
Revenue from federal sources	789,788	781,175	785,160	3,985
Sales and other conversion of assets	118,911	109,632	98,664	(10,968)
Total revenues	27,782,950	28,376,379	28,626,293	249,914
Expenditures				
Current				
Administration	1,058,994	1,080,442	1,058,475	(21,967)
District support services	1,193,098	1,246,427	1,090,355	(156,072)
Elementary and secondary regular				
instruction	12,427,477	12,978,824	13,085,721	106,897
Vocational education instruction	371,278	480,076	369,276	(110,800)
Special education instruction	5,128,841	4,934,937	4,859,855	(75,082)
Instructional support services	1,513,901	1,528,296	1,577,809	49,513
Pupil support services	2,205,280	2,214,243	2,120,124	(94,119)
Sites and buildings	2,318,251	2,763,013	2,708,196	(54,817)
Fiscal and other fixed cost programs	105,172	99,905	76,288	(23,617)
Capital outlay				
District support services	22,179	21,655	114,425	92,770
Elementary and secondary regular		- /		(=
instruction	142,765	545,363	537,683	(7,680)
Special education instruction	143,692	13,800	13,334	(466)
Instructional support services	550	550	12,903	12,353
Sites and buildings	1,002,400	776,767	881,079	104,312
Total expenditures	27,633,878	28,684,298	28,505,523	(178,775)
Excess of revenues over				
(under) expenditures	149,072	(307,919)	120,770	428,689
Other Financing Sources (Uses)				
Issuance of capital lease	_	_	74,547	74,547
Insurance recovery	_	401,752	401,752	-
Total other financing sources (uses)		401,752	476,299	74,547
Net change in fund balance	\$ 149,072	\$ 93,833	597,069	\$ 503,236
Fund Balance				
Beginning of year			3,929,207	
End of year			\$ 4,526,276	

#### Independent School District No. 277 Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Community Service Fund Year Ended June 30, 2017

				Variance with
	Budgeted	Amounts	Actual	Final Budget-
	Original	Final	Amounts	Over (Under)
Revenues				
Local property taxes	\$ 550,898	\$ 550,898	\$ 552,387	\$ 1,489
Other local and county revenues	1,743,143	1,826,143	2,058,361	232,218
Revenue from state sources	188,562	188,562	156,206	(32,356)
Total revenues	2,482,603	2,565,603	2,766,954	201,351
Expenditures Current				
Community education and services	2,386,188	2,377,212	2,663,594	286,382
Capital outlay				
Community education and services	120,800	121,300	124,682	3,382
Total expenditures	2,506,988	2,498,512	2,788,276	289,764
Excess of revenues over expenditures	\$ (24,385)	\$ 67,091	(21,322)	\$ (88,413)
-				
Fund Balance				
Beginning of year			660,564	
End of year			\$ 639,242	

### Independent School District No. 277 Statement of Net Position - Proprietary Funds June 30, 2017

	A	Governmental Activities - Internal Service Funds	
Assets			
Cash and cash equivalents	\$	766,766	
Investments		3,809,229	
Interest receivable		47,615	
Total assets	\$	4,623,610	
Liabilities and Net Position			
Liabilities			
Accounts payable	\$	151,030	
Net position			
Unrestricted		4,472,580	
Total liabilities and net position	\$	4,623,610	

### Independent School District No. 277 Statement of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Funds Year Ended June 30, 2017

	A	overnmental activities - ernal Service Funds
Operating Revenue		
Charges for services	\$	3,413,101
Operating Expenses		
Employee benefits		3,065,900
Professional services		229
Total operating expenses		3,066,129
Operating income		346,972
Nonoperating Revenue		
Investment income		4,443
		,
Change in net position		351,415
Net Position		
Beginning of year		4,121,165
End of year	\$	4,472,580
	_	

### Independent School District No. 277 Statement of Cash Flows - Proprietary Funds Year Ended June 30, 2017

	Governmental Activities - Internal Service Funds
Cash Flows - Operating Activities	
Receipts from employee contributions	\$ 3,438,101
Payments to employees	(2,917,518)
Payments to vendors	(229)
Net cash flows - operating activities	520,354
Cash Flows - Investment Activities	
Investment sales	91,859
Interest received	63,493
Net cash flows - investment activities	155,352
Net change in cash and cash equivalents	675,706
Cash and Cash Equivalents	
Beginning of year	91,060
End of year	\$ 766,766
Reconciliation of Operating Income to	
Net Cash Flows - Operating Activities	¢ 246.072
Operating income	\$ 346,972
Adjustments to reconcile operating income	
To net cash flows - operating activities	140 202
Accounts payable	148,382
Prepaid items	25,000
Net adjustments	173,382
Net cash flows - operating activities	\$ 520,354
Non-Cash Activities	
Change in fair value of investments	\$ (72,999)

#### Independent School District No. 277 Statement of Fiduciary Net Position Year Ended June 30, 2017

	Private Purpos Trust Fund	
Assets		
Cash and investments		
(including cash equivalents)	\$	423,880
Interest receivable		2,523
Total assets	\$	426,403
Net Position Held in trust for scholarships	\$	426,403

### Statement of Changes in Fiduciary Net Position Year Ended June 30, 2017

	Private Purpose Trust Fund	
Additions	¢	040 704
Contributions	\$	243,704
Interest revenue		5,785
Total additions		249,489
Deductions		
Administrative expense		1,289
Scholarships		31,700
Total deductions		32,989
Change in net position		216,500
Net Position		
Beginning of year		209,903
End of year	\$	426,403

#### Independent School District No. 277 Notes to Financial Statements

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District operates under a school board form of government for the purpose of providing educational services to individuals within the District areas. The governing body consists of a seven member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant policies.

#### A. Reporting Entity

The financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the financial statements of the District because of the significance of their operational or financial relationships with the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

The student activity accounts of the District are under the School Board's control and are included within the General Fund activity. Separate audited financial statements have not been issued.

#### **B.** Basic Financial Statement Information

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These Statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are only reported in the Statements of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position at the fund financial statement level.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **B.** Basic Financial Statement Information (Continued)

Depreciation expense that can be specifically identified by function is included in the direct expenses of that function. Depreciation expense relating to assets that serve multiple functions is presented as unallocated deprecation in the Statement of Activities. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. The effect of interfund activity has been removed from these statements.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Private Purpose Trust Fund is presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the District, this Fund is not incorporated into the government-wide statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Internal Service Fund is employee and District contributions. Operating expenses for proprietary funds include claims paid. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary and proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner.

#### 1. Revenue Recognition

Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to *Minnesota Statutes* and accounting principles generally accepted in the United States of America. *Minnesota Statutes* include state aid funding formulas for specific years. Federal revenue is recorded in the year in which the related expenditure is made. Other revenue is considered available if collected within 60 days.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus and Basis of Accounting (Continued)

### 2. Recording of Expenditures

Expenditures are generally recorded when a liability is incurred. The exceptions to this general rule are that interest and principal expenditures in the Debt Service Fund, compensated absences and claims and judgments are recognized when payment is due.

The District applies restricted resources first when an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance are available. Further, the District will strive to spend resources from fund balance classifications in the following order (first to last): restricted, committed, assigned, and unassigned.

### **Description of Funds:**

Major Funds:

General Fund – This Fund is the basic operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This Fund is used to account for the accumulation of resources for, and payment of, general obligation (G.O.) bond and state loan principal, interest, and related costs.

Community Service Special Revenue Fund – This Fund is used to account for services provided to residents in the areas of community education, school readiness, early childhood and family education, or other similar services. The District receipts property tax and local and state revenues in this Fund that were received for these specific purposes.

Building Construction Fund – Capital Projects – This Fund is used to account for financial resources used for the maintenance projects authorized with the School Building Bonds.

#### Nonmajor Funds:

Food Service Special Revenue Fund – This Fund is used to account for food service revenues and expenditures. Local, state, and federal revenues are received in this Fund to specifically support the food service program.

Post Employment Benefits Debt Service Fund – This Fund is used to account for levy proceeds and the payment of G.O. Taxable OPEB Bonds principal, interest and related costs.

#### Fiduciary Fund:

Private Purpose Trust Fund – This Fund is used to account for resources received and held by the District in a trustee capacity to be used in making scholarship awards.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus and Basis of Accounting (Continued)

#### **Description of Funds: (Continued)**

**Proprietary Fund:** 

Post Employment Benefits Revocable Trust Internal Service Fund – This Fund is used to account for the accumulation of resources to fund post employment benefits.

Self-Insured Benefits Internal Service Fund – This Fund is used to account for the activity of the self-insured employee health and dental plans.

#### **D.** Deposits and Investments

All governmental and fiduciary funds of the District participate in a government-wide investment pool. Cash and investment balances from all funds are combined and invested to the extent available in various securities as authorized by state law. State statutes authorize the District to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances. Deposits and investments in the OPEB Internal Service Fund and the Building Construction Capital Projects Fund are not pooled with the rest of the District's deposits and investments.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investment held by investment pools are measured at amortized cost.

Cash and investments at June 30, 2017, were comprised of deposits, brokered certificates of deposits and money market accounts, and government securities.

*Minnesota Statutes* require all deposits be protected by federal depository insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds.

*Minnesota Statutes* authorizes the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Property Tax Receivable

Current property taxes receivable are recorded for taxes certified the previous December and collectible in the current calendar year, which have not been received by the District. Delinquent property taxes receivable represents uncollected taxes for the past six years and are deferred and included in the deferred inflows of resources section of the fund financial statements as unavailable revenue because they are not available to finance the operations of the District in the current year.

# F. Property Taxes Levied for Subsequent Year's Expenditures

Property taxes levied for subsequent year's expenditures consist principally of property taxes levied in the current year which will be collected and recognized as revenue in the District's following year to properly match those revenues with the budgeted expenditures for which they were levied. This amount is equal to the amount levied by the School Board in December 2016, less various components and their related adjustments as mandated by the state. These portions of that levy were recognized as revenue in fiscal year 2017. The remaining portion of the levy will be recognized when measurable and available.

### G. Inventory

Inventories of commodities donated directly by the U.S. Department of Agriculture are recorded at market value. Other inventories are stated at cost as determined on a first-in, first-out (FIFO) basis. Inventories are recorded as expenditures when consumed rather than when purchased.

# H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are recorded as expenditures at the time of consumption.

# I. Property Taxes

The District levies its property tax during the month of December. December 28 is the last day the District can certify a tax levy to the County Auditor. Such taxes become a lien on January 1. The property tax is recorded as revenue when it becomes measurable and available. Hennepin County is the collecting agency for the levy and remits the collections to the District three times a year. The Tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Delinquent collections for November and December are received the following January.

A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

#### J. Capital Assets

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# J. Capital Assets (Continued)

Capital assets are defined by the District as assets with an initial individual cost of more than \$2,000. Such assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 40 years for land improvements and buildings and 5 to 20 years for equipment.

Capital assets not being depreciated include land and construction in progress. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

# K. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has one item that qualifies for reporting in this category. Deferred outflows related to pension activity reported in the government-wide statement of net position. A deferred outflow relating to pension activity results from the difference between actual and expected economic experience, changes in actuarial assumptions and employer contributions subsequent to the measurement date.

In addition to liabilities, the Statement of Financial Position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three types of items which qualify for reporting in this category. The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available. The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available. The third item is deferred inflows related to pension activity as a result of the net difference between projected and actual earnings on plan investments and changes in proportionate share.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# L. Unearned Revenue

Unearned revenue represents monies received prior to June, 30 2017, but earned subsequent to year end.

# **M. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# N. Compensated Absences

The District compensates administration, clerical, and custodial employees upon termination of employment for unused vacation. Vacation accrual may be carried over up to five days for school service employees while ten days may be carried over for other employees.

Employees are not compensated for unused sick leave upon termination of employment. Sick leave pay is shown as an expenditure in the year paid.

# **O.** Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# P. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2017.

# **Q. Fund Equity**

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purpose for which amounts in these funds can be spent.

- Nonspendable Fund Balances These are amounts that cannot be spent because they are not in spendable form as they are legally or contractually required to be maintained intact and include inventory and prepaid items.
- Restricted Fund Balances These are subject to externally enforceable legal restrictions.
- Committed Fund Balances These are amounts comprised of unrestricted funds used for a specific purpose pursuant to constraints imposed by formal action of the School Board and that remain binding unless removed by the School Board by subsequent formal action.
- Assigned Fund Balances The School Board delegates the Superintendent and Director of Finance the power to assign balances for specific purposes.
- Unassigned Fund Balances These are amounts that have not been restricted, committed, or assigned to a specific purpose in the General Fund. Other funds may also report a negative unassigned fund balance if the total nonspendable, restricted and committed fund balances exceed the total net resources of that fund.
- Minimum Fund Balance Policy The District's annual budget will be developed to maintain a minimum unassigned General Fund balance of 8% of the prior year's expenditures and a maximum of 15% of the prior year's expenditures.

# **R.** Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# S. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

# T. Budgetary Information

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to July 1, the School Superintendent submits to the School Board, a proposed operating budget for the year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. The Superintendent is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the School Board.
- 3. Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Debt Service, Capital Projects, and Trust Funds.
- 4. Budgets for the General, Special Revenue, Debt Service, and Trust Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- 5. Budgets are as originally adopted or as amended by the School Board. Budgeted expenditure appropriations lapse at year-end.

# NOTE 2 – DEPOSITS AND INVESTMENTS

# A. Deposits

In accordance with applicable *Minnesota Statutes*, the District maintains deposits at depository banks authorized by the School Board.

Custodial Credit Risk – Deposits: For deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District has a deposit policy which requires deposits in excess of federal deposit coverage to be collateralized as required by *Minnesota Statutes* 118A.03.

As of June 30, 2017, the District's bank balances were not exposed to custodial credit risk as they were insured and properly collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name.

# NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

At June 30, 2017, the District had the following deposits:

Certificates of deposit

22,095,305

\$

### **B.** Investments

Investments at June 30, 2017, were comprised of shares in MnTrust, including brokered money markets, brokered certificates of deposits, municipal securities and term series.

As of June 30, 2017, the District had the following investments:

Investment	Weighted Average Maturities in Years	 Fair Value
Brokered Money Markets	N/A	\$ 2,883,651
Brokered Money Markets - OPEB	N/A	2,484
Brokered Money Markets - Building Bonds	N/A	1,347,284
Negotiable Certificates of Deposits - OPEB	1.06	698,274
Municipal Securities	0.12	121,508
Municipal Securities - OPEB	3.83	2,192,587
Municipal Securities - Building	0.33	992,248
Term Series	0.08	3,500,000
Term Series- Building Bonds	0.03	1,500,000
Total		\$ 13,238,036

Credit Risk: This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. *Minnesota Statutes* 118A.04 and 118A.05 limit investments to the top two rating issued by nationally recognized statistical rating organizations. The District's investment policy limits investments to those specified in the above statutes. As of June 30, 2017, the District's investments in MnTrust Term Series and Money Market were rated AAA by Standard & Poor's (S&P). The District's investments in certificates of deposit are not rated. The District's investments in municipal securities were rated Aa1 or higher by Moody's. The remaining investment types are unrated and, therefore, not subject to credit risk.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

#### **B.** Investments (Continued)

Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's investment policy states the District will diversify its investment to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions, or maturities. The District's investments were exposed to credit risk at June 30, 2017, as FHLB represented more than 5% of total investments.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's policy states the District's investments shall be managed in a manner to attain a market rate of return through various economic and budgetary cycles, while preserving and protecting the capital in the investment portfolio and taking into account cash flow requirements.

Custodial Credit Risk – Investments: For an investment, this is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy states all investments shall be held in third party safekeeping by an institution designated as custodial agent. The custodial agent shall issue a safe keeping receipt to the District listing pertinent information related to the securities held.

The District has the following recurring fair value measurements as of June 30, 2017:

- Investments of \$4,233,419 are valued using a quoted market prices (Level 1 inputs)
- Investments of \$9,004,617 are valued using a matrix pricing model (Level 2 inputs)

Following is a summary of deposits and investments at June 30, 2017:

Deposits (Note 3.A.) Petty Cash	\$ 22,095,305 375
Investments- pooled Investments- Non-pooled OPEB & Building	10,056,141 3,181,895
Total Deposits and Investments	\$ 35,333,716

Deposits and investments are presented in the June 30, 2017, basic financial statements as follows:

Statement of Net Position	
Cash and investments	\$ 34,621,286
Statement of Fiduciary Net Assets	
Cash with fiscal agent	288,550
Private Purpose Trust Fund - cash and investments	 423,880
Total deposits and investments	\$ 35,333,716

# NOTE 3 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2017, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 1,645,835	\$ -	\$ -	\$ 1,645,835
Construction in progress	-	4,462,097		4,462,097
Total capital assets not being depreciated	1,645,835	4,462,097		6,107,932
Capital assets being depreciated				
Land improvements	4,214,246	386,716	-	4,600,962
Buildings	43,690,802	159,346	-	43,850,148
Equipment	8,852,864	288,635	(78,034)	9,063,465
Vehicles	191,913	-	(83,500)	108,413
Total capital assets being				
depreciated	56,949,825	834,697	(161,534)	57,622,988
Less accumulated				
Land improvements	1,437,665	71,169	-	1,508,834
Buildings	12,992,659	155,639	-	13,148,298
Equipment	6,466,072	82,164	(38,504)	6,509,732
Vehicles	79,379	4,247	-	83,626
Total accumulated depreciation	20,975,775	313,219	(38,504)	21,250,490
Total capital assets being				
depreciated, net	35,974,050	521,478	(123,030)	36,372,498
Governmental activities,				
capital assets, net	\$ 37,619,885	\$ 4,983,575	\$ (123,030)	\$ 42,480,430

Depreciation expense of \$313,219 for the year ended June 30, 2017, was charged to the following governmental functions:

Administration	\$ 154
District support services	1,629
Elementary and secondary regular instruction	28,035
Instructional support services	471
Pupil support services	1,096
Sites and buildings	272,853
Food service	7,681
Community education and services	 1,300
Total depreciation expense	\$ 313,219

# NOTE 4 – LONG-TERM DEBT

# A. Components of Long-Term Liabilities

	Issue Date	Interest Rates	Original Issue	Final Maturity	Principal Outstanding	Due Within One year
Long-term liabilities					8	
G.O. bonds including						
Refunding bonds						
2009A taxable OPEB bonds	04/21/09	2.25%-4.55%	\$ 4,095,000	02/01/19	\$ 1,030,000	\$ 505,000
G.O. School building bonds,						
Series 2012A	03/01/12	1.00%-3.00%	29,925,000	02/01/27	21,880,000	1,990,000
G. O. School building bonds						
Series 2016A	08/04/16	3.00%-4.00%	20,815,000	02/01/32	20,815,000	
Total G.O. bonds					43,725,000	2,495,000
Unamortized bond premium					2,649,337	-
Capital leases					2,852,454	257,209
Compensated						
Absences payable					55,639	44,511
Total all long-term						
liabilities					\$ 49,282,430	\$ 2,796,720

The long-term bond and lease liabilities listed above were issued to finance acquisition and construction of capital facilities and to finance OPEB obligations. Other long-term liabilities such as compensated absences payable are typically liquidated through the General Fund.

# **B.** Minimum Debt Payments for Bonds

Minimum annual principal and interest payments required to retire G.O. bonds are as follows:

Year Ending		G.O. Bonds	
June 30,	Principal	Interest	Total
2018	2,495,000	1,259,425	\$ 3,754,425
2019	2,640,000	1,197,657	3,837,657
2020	2,710,000	1,130,569	3,840,569
2021	2,800,000	1,069,919	3,869,919
2022	2,870,000	1,000,119	3,870,119
2023-2027	15,545,000	3,801,188	19,346,188
2028-2032	14,665,000	1,378,800	16,043,800
Total	\$ 43,725,000	\$ 10,837,675	\$ 54,562,675

## NOTE 4 – LONG-TERM DEBT (CONTINUED)

#### C. Capital Lease Obligations

On August 31, 2015, the District entered into a capital lease agreement for the acquisition of technology equipment. The capital lease obligation and corresponding equipment totaled \$41,374. The capital lease agreement includes annual principal and interest payments of \$14,188. On May 19, 2016, the District entered into a lease purchase agreement for building improvements. The capital lease totaled \$2,803,400. The capital lease agreement includes annual principal and interest payments of \$224,996. On October 1, 2015, the District entered into a capital lease agreement for the acquisition of copier equipment. The capital lease obligation and corresponding equipment totaled \$251,974. The capital lease agreement includes annual principal and interest payments of \$45,578. On September 1, 2016, the District entered into a lease purchase agreement for LED Scoreboards. The capital lease totaled \$74,547. The capital lease agreement includes annual principal and interest payments of \$38,271 and \$36,276 in 2017 and 2018, respectively.

The future minimum lease obligations and the net present value of these minimum lease payments are as follows:

Year Ending	
June 30,	
2018	\$ 338,433
2019	285,975
2020	285,975
2021	239,820
2022	224,995
2023-2027	1,124,977
2028-2032	899,982
Total minimum lease payments	3,400,157
Less amount representing interest	 (547,703)
Present value of minimum lease payments	\$ 2,852,454

#### **D.** Changes in Long-Term Liabilities

	Beginning Balance	Additions	Reductions	Ending Balance
Long-term liabilities				
G.O. Bonds	\$ 25,345,000	\$ 20,815,000	\$ 2,435,000	\$ 43,725,000
Unamortized bond premium	434,696	2,400,879	186,238	2,649,337
Capital leases	3,050,553	74,547	272,646	2,852,454
Compensated				
Absences payable	46,759	110,304	101,424	55,639
Total long-term liabilities	\$ 28,877,008	\$ 23,400,730	\$ 2,995,308	\$ 49,282,430

# NOTE 5 - FUND BALANCES/NET POSITION

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities or as required by other outside parties.

#### A. Fund Balances

Fund balances are classified as listed on the following page to reflect the limitations and restrictions of the respective funds.

	General Fund	Debt Service	Community Service	Building Construction	Nonmajor Funds	Total
Nonspendable						
Inventory	\$ 34,874	\$ -	\$ -	\$ -	\$ 7,886	\$ 42,760
Prepaid items	333,168	-	11,100		3,527	347,795
Total nonspendable	368,042		11,100		11,413	390,555
Restricted/reserved for						
Community education	-	-	515,209	-	-	515,209
Early childhood and						
family education	-	-	35,077	-	-	35,077
School readiness	-	-	71,685	-	-	71,685
Community service	-	-	6,171	-	-	6,171
Food service	-	-	-	-	193,597	193,597
Debt service	-	415,800	-	-	115,996	531,796
Building Projects Funded by COP/LP	-	-	-	9,818	-	9,818
Building projects	-			21,370,395		21,370,395
Total restricted/reserved		415,800	628,142	21,380,213	309,593	22,733,748
Committed for						
Separation/retirement						
benefits	147,891	-	-	-	-	147,891
Total committed	147,891					147,891
Assigned for						
Special education	200,000	-	-	-	-	200,000
Class size reduction	200,000	-	-	-	-	200,000
Technology repairs	45,863	-	-	-	-	45,863
Early childhood building	100,000	-	-	-	-	100,000
Student activities	364,464	-	-	-	-	364,464
Total assigned	910,327					910,327
Unassigned	3,100,016					3,100,016
Total fund balance	\$ 4,526,276	\$ 415,800	\$ 639,242	\$ 21,380,213	\$ 321,006	\$ 27,282,537

Nonspendable for Inventory – This balance represents a portion of the fund balance that is not available since the amounts have already been spent on inventory.

# NOTE 5 – FUND BALANCES/NET POSITION (CONTINUED)

#### A. Fund Balances (Continued)

Nonspendable for Prepaid Items – This balance represents a portion of the fund balance that is not available since the amounts have already been spent by the District on expenses for the next fiscal year.

Restricted/Reserved for Debt Service – This balance represents the positive fund balance of the debt service funds.

Restricted/Reserved for Food Service – This balance represents the positive fund balance of the Food Service Fund.

Restricted/Reserved for Community Education – This balance represents the resources available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education and extended day programs

Restricted/Reserved for Community Service – This balance represents the remaining balance of the Community Service Fund and is available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education, and extended day programs.

Restricted/Reserved for Early Childhood and Family Education – This balance represents the resources available to provide for services for early childhood and family education programming.

Restricted/Reserved for School Readiness – This balance represents the resources available to provide for services for school readiness programs (*Minnesota Statutes* 124D.16).

Restricted/Reserved for Building Projects Funded by Certificates of Participation/Lease Purchase Agreement with Related Lease Levy Authority – This balance represents available resources in the Building Construction Fund for projects funded by certificates of participation/lease purchase agreements with related lease levy authority under *Minnesota Statues*, Section 126C.40.

Restricted/Reserved for Building Projects – This balance represents available resources from the issuance of the 2012A and 2016A school building bonds.

Committed for Separation/Retirement Benefits – This balance represents an amount set aside by the School Board for retirement benefits.

Assigned – This balance represents estimated amounts that are set aside for special education, technology repairs, class size reduction, the early childhood building, as well as the balance of the student activity accounts that are under board control.

# NOTE 5 - FUND BALANCES/NET POSITION (CONTINUED)

## **B.** Net Position

Restricted net position is comprised of the total positive General Fund restricted fund balance plus the positive fund balances of the Food Service, Community Service, and Debt Service Funds, and the effects of the conversion to the government-wide statements.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

The District participates in various pension plans, total pension expense for the year ended June 30, 2017 was \$9,346,025. The components of pension expense are noted in the following plan summaries.

### **Teachers' Retirement Association**

### A. Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Teachers employed in Minnesota's public elementary and secondary school, charter schools and certain educational institutions maintained by the state (except those teachers employed by the city of St. Paul, and by the University of Minnesota system) are required to be TRA members. State university, community college, and technical college teachers first employed by the Minnesota State College and Universities (MnSCU) may elect TRA coverage within one year of eligible employment. Alternatively, these teachers may elect coverage through the Defined Contribution Retirement Plan (DCR) administered by MnSCU.

# **B.** Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by *Minnesota Statute* and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

# Tier 1 Benefits

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier 1	Step Rate Formula	Percentage
Basic	First ten years of service	2.2% per year
	All years after	2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2% per year
	First ten years if service years are July 1, 2006, or after	1.4% per year
	All other years of service if service years are up to July 1, 2006	1.7% per year
	All other years of service if service years are July 1, 2006, or after	1.9% per year

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

## **Teachers' Retirement Association (Continued)**

### **B.** Benefits Provided (Continued)

### Tier 1 Benefits (Continued)

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3% per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

# Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006, and after, a level formula of 1.9% per year for Coordinated members and 2.7% for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under *Minnesota Statute*. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

# **Teachers' Retirement Association (Continued)**

#### C. Contribution Rate

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2015, June 30, 2016, and June 30, 2017, were:

	Employee	Employer
Basic	11.0%	11.5%
Coordinated	7.5%	7.5%

The following is a reconciliation of employer contributions in TRA's CAFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

Employer contributions reported in TRA's CAFR Statement of Changes in Fiduciary Net Position	\$354,961,140
Deduct Employer contributions not related to future contribution efforts	26,356
Deduct TRA's contributions not included in allocation	(442,978)
Total employer contributions	354,544,518
Total non-employer contributions	35,587,410
Total contributions reported in schedule of employer and non-employer pension allocations	\$ 390,131,928

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

#### **Teachers' Retirement Association (Continued)**

#### C. Contribution Rate (Continued)

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

#### **D.** Actuarial Assumptions

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

### Key Methods and Assumptions Used in Valuation of Total Pension Liability

#### **Actuarial Information**

Valuation date Experience study Actuarial cost method Actuarial assumptions Investment rate of return

> Price inflation Wage growth rate Projected salary increase Cost of living adjustment

#### **Mortality Assumption**

Pre-retirement

Post-retirement

Post-disability

July 1, 2016 June 5, 2015 Entry Age Normal

4.66%, from the single equivalent interest rate calculation2.75%3.50%3.50-9.50%2.00%

RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.

RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of set rates. Generational projections uses the MP 2015 scale.

RP 2014 disabled retiree mortality table, without adjustment.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### **Teachers' Retirement Association (Continued)**

### **D.** Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Long-Term Expected Real Rate of Return
Domestic stocks	45 %	5.50 %
International stocks	15	6.00
Bonds	18	1.45
Alternative assets	20	6.40
Unallocated cash	2	0.50
Total	100 %	

The TRA actuary has determined the average of the expected remaining services lives of all members for fiscal year 2016 is six years. The "Difference Between Expected and Actual Experience", "Changes of Assumptions", and "Changes in Proportion" use the amortization period of six years in the schedule presented. The amortization period for "Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is over a period of five years as required by GASB 68.

# E. Discount Rate

The discount rate used to measure the total pension liability was 4.66%. This is a decrease from the discount rate at the prior measurement date of 8.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal 2017 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be depleted in 2052 and, as a result, the Municipal Bond Index Rate was used in determination of the Single Equivalent Interest Rate (SEIR). The long-term expected rate of return was applied to periods before 2052 and the Municipal Bond Index Rate of 3.01% was applied to periods on and after 2052, resulting in a SEIR of 4.66%. Based on Fiduciary Net Position at the prior year measurement date, the discount rate of 8.00% was used and it was not necessary to calculate the SEIR.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

#### **Teachers' Retirement Association (Continued)**

#### F. Net Pension Liability

On June 30, 2017, the District reported a liability of \$55,170,569 for its proportionate share of the net pension liability. The net pension liability was measure as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. District proportionate share was 0.2313% at the end of the measurement period and 0.2268% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the district as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the district were as follows:

District's proportionate share of net pension liability	\$ 55,170,569
State's proportionate share of the net pension	
liability associated with the District	5,537,327

There was a change in actuarial assumptions that affected the measurement of the total liability since the prior measurement date. Post-retirement benefit adjustments are now assumed to remain level at 2.0% annually. While in the previous measurement the COLA increased to 2.5% in 2034.

For the year ended June 30, 2017, the District recognized pension expense of \$8,714,958. It recognized \$773,196 as an increase to pension expense for the support provided by direct aid.

On June 30, 2017, the District had deferred resources related to pensions from the following sources:

	Oı	Deferred utflows of esources	Ir	Deferred nflows of esources
Differences between expected and actual experience	\$	581,662	\$	1,540
Net difference between projected and actual				
earnings on plan investments		2,234,911		-
Changes of actuarial assumptions	3	31,443,480		-
Changes in proportionate share		231,975		471,105
District's contributions to TRA subsequent to the measurement date		940,634		-
Total	\$ 3	35,432,662	\$	472,645

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### **Teachers' Retirement Association (Continued)**

## F. Net Pension Liability (Continued)

\$940,634 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a relation of the net pension liability in the year ended June 30, 2018.

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

2018	\$ 6,635,233
2019	6,635,238
2020	7,501,534
2021	7,082,701
2021	6,164,677
Total	\$ 34,019,383

# G. Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 4.66% as well as the liability measured using 1 percentage point lower and 1 percentage point higher.

District proportionate share of NPL					
1% decrease (3.66%)	Current (4.66%)	1% increase (5.66%)			
\$ 71,073,482	\$ 55,170,569	\$ 42,218,164			

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis, and Minneapolis School District.

# H. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That can be obtained at www.MinnesotaTRA.org, or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000, or by calling (651) 296-2409 or (800) 657-3669.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

## Public Employees' Retirement Association

## A. Plan Description

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by PERA. PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan (General Employees Plan (accounted for in the General Employees Fund))

All full-time and certain part-time employees of the District other than teachers are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

# **B.** Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90% funded for two consecutive years are given 2.5% increases. Members in plans that have not exceeded 90% funded, or have fallen below 80%, are given 1% increases.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

# General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1. The annuity accrual rate for a Coordinated Plan member is 1.2% of average salary for each of the first ten years and 1.7% for each remaining year. Under Method 2, the annuity accrual rate is 1.7% for Coordinated Plan members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

#### Public Employees' Retirement Association (Continued)

### C. Contributions

*Minnesota Statutes* Chapter 353 set the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

General Employees Fund Contributions

Basic Plan members and Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2017. The District was required to contribute 7.5% for Coordinated Plan members in fiscal year 2017. The District's contributions to the General Employees Fund for the year ended June 30, 2017, were \$329,064. The District's contributions were equal to the required contributions for each year as set by state statute.

# **D.** Pension Costs

General Employees Fund Pension Costs

At June 30, 2017, the District reported a liability of \$5,626,816 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$6 million to the fund in 2016. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$73,483. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2015, through June 30, 2016, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2016, the District's proportion share was 0.0693%, which was a decrease of 0.0011% from its proportion measured as of June 30, 2015.

For the year ended June 30, 2017, the District recognized pension expense of \$609,156 for its proportionate share of General Employees Plan's pension expense. The District recognized \$21,911 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$6 million to the General Employees Fund.

At June 30, 2017, the District reported its proportionate share of GERF's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the sources on the following page.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

#### Public Employees' Retirement Association (Continued)

#### **D.** Pension Costs (Continued)

	Ou	Deferred atflows of esources	In	Deferred nflows of esources
Differences between expected and actual economic experience	\$	18,479	\$	459,011
Changes in actuarial assumptions		1,225,833		-
Difference between projected and actual investments earnings		584,011		-
Changes in proportion		-		195,424
District's contributions to PERA subsequent to the measurement				
date		329,065		
Total	\$	2,157,388	\$	654,435

\$329,065 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

2018	\$ 291,376
2019	148,799
2020	530,465
2021	203,248
Total	\$ 1,173,888

# **E.** Actuarial Assumptions

The total pension liability in the June 30, 2016, actuarial valuation was determined using the entry age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50 % Per year
Active member payroll growth	3.25 % Per year
Investment rate of return	7.50 %

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP 2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1% per year for all future years for the General Employees Plan.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Public Employees' Retirement Association (Continued)

### E. Actuarial Assumptions (Continued)

Actuarial assumptions used in the June 30, 2016, valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2015.

The following changes in actuarial assumptions occurred in 2016:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return using a building-block method in which bestestimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
		5 50 00
Domestic stocks	45 %	5.50 %
Internal stocks	15	6.00
Bonds	18	1.45
Alternative assets	20	6.40
Cash	2	0.50
Total	100 %	

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

## Public Employees' Retirement Association (Continued)

#### F. Discount Rates

The discount rate used to measure the total pension liability in 2016 was 7.5%, a reduction from the 7.9% used in 2015. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1%	Decrease in			1%	Increase in	
	Discount Rate Di			Discount Rate		Discount Rate	
	(6.5%) (7.5%)		(7.5%)	(8.5%)			
District's proportionate share of							
the PERA net pension liability	\$	7,991,747	\$	5,626,816	\$	3,678,757	

# H. Pension Plan Fiduciary Net Position

Detailed information about the General Employees Fund's fiduciary net position is available in a separately-issued PERA financial report that includes the financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

# NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN

# A. Plan Description

The District provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical coverage. Medical coverage is administered by HealthPartners. It is the District's policy to periodically review its medical coverage and to obtain requests for proposals in order to provide the most favorable benefits and premiums for District employees and retirees.

The District provides retiree health insurance for substantially all teachers and other selected bargaining groups as well as certain employees under individual contracts for a specific period of time under contract provisions. The District recognized expenditures on a pay-as-you-go basis.

# NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

## A. Plan Description (Continued)

School service employees hired before July 1, 2000, have completed 15 years of service, and are at least 55 years old are eligible for severance. They shall receive an amount equal to 50% of 75 days of pay based on the employee's daily rate of pay at retirement paid into a health savings account (HSA).

All teachers who have concluded their fifteenth year of teaching prior to January 1, 1994, are eligible to participate in the Deferred Compensation Matching Program or the "old severance" provision as outlined in the Union Contract. Teachers who elect to participate in the Deferred Compensation Matching Program may receive a total maximum matching contribution of \$18,500 or \$26,000 from the District based on where they fall in the provisions as outlined in the Union Contract. Teachers who have not reached the maximum will receive the remainder of the \$18,500 or \$26,000 in a lump sum payment based on where they fall in the provisions as outlined in the Union Contract. These payments are paid into an HSA.

### **B.** Funding Policy

Retirees and their spouses contribute to the health care plan at the same rate as District employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the District, based on the contract terms with HealthPartners. The required contributions are based on projected pay-as-you-go financing requirements. For 2017, the District contributed \$194,940 to the plan.

As of June 30, 2017, there were approximately 7 retirees and spouses receiving health benefits from the District's health plan. The plan has a total of 201 active participants. Of that total, 151 are not yet eligible to receive benefits.

### C. Annual Other Post Employment Benefits Cost and Net Other Post Employment Benefits Obligation

The District's annual Other Post Employment Benefits cost (expense) is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The table below shows the components of the District's annual OPEB cost of the year, the amount actually contributed to the plan and changes in the District's net OPEB obligation to the plan.

ARC	\$	543,492
Interest on net OPEB obligation		26,591
Adjustment to ARC		(44,559)
Annual OPEB cost (expense)		525,524
Employer contributions		(194,940)
Increase in net OPEB obligation		330,584
Net OPEB obligation - beginning of year		886,381
	<b>•</b>	1.016.065
Net OPEB obligation - end of year	\$	1,216,965

# NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

### C. Annual Other Post Employment Benefits Cost and Net Other Post Employment Benefits Obligation (Continued)

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2017, 2016, and 2015 was as follows:

Year Ended	An	Annual OPEB Cost		Employer Intribution	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation (Asset)	
06/30/17	\$	525,524	\$	194,940	37%	\$	1,216,965
06/30/16 06/30/15		470,600 475,706		181,571 186,286	39% 39%		886,381 597,352

#### **D. Funded Status and Funding Progress**

As of July 1, 2016, the most recent actuarial valuation date, the District had no assets deposited to fund the plan. The actuarial accrued liability for benefits was \$4,265,832 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$4,265,832. The covered payroll (annual payroll of active employees covered by the plan) was \$15,079,757, and the ratio of the UAAL to the covered payroll was 28.3%.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The Schedule of Funding Progress – Other Post Employment Benefits, presented as required supplementary information following the Notes to financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

On April 21, 2009, the District issued \$4,095,000 G.O. Taxable OPEB Bonds, Series 2009A to fund part of the OPEB liability. Since these proceeds were placed in a revocable trust, the funding of the obligation does not qualify as funding the liability under GASB Statement No. 45. The activity related to the OPEB revocable trust can be noted in the Post-Employment Benefits Revocable Trust Internal Service Fund. As of June 30, 2017, the ending market value of these assets was \$3,809,229.

# E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

# NOTE 7 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

#### E. Actuarial Methods and Assumptions (Continued)

At the July 1, 2016, actuarial valuation date, the projected unit credit with 30 year amortization of the unfunded liability method was used. The actuarial assumptions included a 3.0% discount rate. The District currently does not plan to prefund for this benefit. At the actuarial valuation date, the annual health care cost trend rate was calculated to be 6.75% initially, reduced incrementally to an ultimate rate of 5% after seven years. Both rates included a 2.5% inflation assumption. The UAAL is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at June 30, 2017, was 30 years.

# NOTE 8 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2017.

On July 1, 2013, the District began to self-insure for dental insurance. Under this program, the fund provides up to a maximum of \$2,000 of benefit per covered person per calendar year. The General, Food Service, and Community Service Funds of the District participate in the program and make payments to the dental insurance plan recorded in the General Fund. Based on the requirements of GASB Statement No. 10, a liability is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Payments are made based on actuarial estimates of the amounts needed to pay claims. The Self-Insured Dental Benefits Internal Service Fund includes a reserve of \$84,262 for catastrophe losses. The total claims liability reported in the Fund at June 30, 2017, is \$151,030 and include amounts for known claims and for estimated incurred but not reported claims. These estimates are determined based on the probability that a loss has occurred and the amount of the loss can be reasonably estimated.

On July 1, 2016, the District began to self-insure for health insurance. A stop-loss policy was purchased that limits the District's loss to \$100,000 of claims per person at which point the reinsurance coverage is available. The District also has aggregate stop-loss coverage in place which limits the District's liability to 115% of the current year's total expected annual claims at which point the reinsurance coverage is available.

# NOTE 8 – RISK MANAGEMENT (CONTINUED)

The General, Food Service, Community Service, and Agency Funds of the District participate in the program and make payments to the Self Insured Medical Benefits Internal Service Fund. Based on the requirements of GASB Statement No. 10, a liability is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Participants in the program make premium payments to the fund based on the insurance premium. The Self Insured Medical Benefits Internal Service Fund does not include a reserve for catastrophe losses. The total claims liability reported in the Fund at June 30, 2017, is \$1,710,691 and include amounts for known claims and for estimated incurred but not reported claims. These estimates are determined based on the probability that a loss has occurred and the amount of the loss can be reasonably estimated.

Changes in the Self-Insured Benefits Fund's claims liability amounts for the past three years were as follows:

	Ba	Balance, Beginning of Year		Claims,				
	Begi			Expense and Estimates		Claims	Balance, End of	
						Payments		Year
2014-2015	\$	-	\$	147,661	\$	(145,233)	\$	2,428
2015-2016		2,428		183,407		(183,187)		2,648
2016-2017		2,648		2,910,777		(2,762,395)		151,030

# **NOTE 9 – COMMITMENTS**

The District has two multi-year construction projects in process that were not completed in the current fiscal year. As of June 30, 2017, outstanding commitments for these multi-year projects totaled \$17,170,764.

# NOTE 10 - GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED

GASB has issued GASB statement 75 relating to accounting and financial reporting for postemployment benefits other than pensions. The new statement requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information (RSI) about OPEB liabilities.

**REQUIRED SUPPLEMENTARY INFORMATION** 

### Independent School District No. 277 Schedule of Funding Progress - Other Post Employment Benefits June 30, 2017

Actuarial Valuation Date	Assets Credit			rued Liability (AAL) - ojected Unit	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
07/01/12 07/01/14 07/01/16	\$	- - -	\$	3,359,715 3,725,792 4,265,832	\$ 3,359,715 3,725,792 4,265,832	0.0% 0.0% 0.0%	\$ 13,007,901 13,612,029 15,079,757	25.8% 27.4% 28.3%

#### Independent School District No. 277 Schedule of District's and Non-Employer Proportionate Share of Net Pension Liability Last Ten Years GERF Retirement Funds

For Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension of Liability	District's Covered- Employee Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.0769%	\$ 3,612,377	\$ -	\$ 3,612,377	\$ 4,035,806	89.5%	78.7%
2016	0.0704%	3,648,493	-	3,648,493	4,068,400	89.7%	78.2%
2017	0.0693%	5,626,816	73,483	5,700,299	4,298,253	130.9%	68.9%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

#### Schedule of District's and Non-Employer Proportionate Share of Net Pension Liability Last Ten Years TRA Retirement Funds

For Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	Pr S	District's oportionate hare of the et Pension Liability (Asset)	Pro Sha of M Prop Sh Ne	District's portionate re of State Ainnesota's portionated are of the t Pension Liability	Pr S N Li Of S Ne	District's oportionate hare of the fet Pension ability and strict's Share the State of finnesota's hare of the t Pension of Liability	District's Covered- Employee Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered- Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015 2016 2017	0.2494% 0.2268% 0.2313%	\$	11,492,172 14,029,823 55,170,569	\$	808,323 1,720,762 5,537,327	\$	12,300,495 15,750,585 60,707,896	\$ 11,385,303 11,509,427 12,032,907	100.9% 121.9% 458.5%	81.5% 76.8% 44.9%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

#### Independent School District No. 277 Schedule of District Contributions GERF Retirement Funds Last Ten Years

			Cont	ributions in					
			Rela	ation to the					Contributions as a
	St	tatutorily	St	tatutorily	Contri	bution		Percentage of	
Fiscal Year	F	Required	Required		Deficiency		District's Covered-		Covered-
Ending June 30,	Co	ntribution	tion Contribu		(Excess)		Employee Payroll		Employee Payroll
2014	\$	292,596	\$	292,596	\$	-	\$	4,035,806	7.25%
2015		305,130		305,130		-		4,068,400	7.50%
2016		322,369		322,369		-		4,298,253	7.50%
2017		329,065		329,065		-		4,387,533	7.50%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

#### Schedule of District Contributions TRA Retirement Funds Last Ten Years

				tributions in ation to the					Contributions as a
	St	tatutorily	S	tatutorily	Contri	bution			Percentage of
Fiscal Year	F	Required	F	Required	Deficiency		District's Covered-		Covered-
Ending June 30,	Co	ntribution	Contributions		(Excess)		Employee Payroll		Employee Payroll
2014	\$	796,971	\$	796,971	\$	-	\$	11,385,303	7.00%
2015		863,207		863,207		-		11,509,427	7.50%
2016		902,469		902,468		-		12,032,907	7.50%
2017		940,634		940,634		-		12,541,787	7.50%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

# Independent School District No. 277 Notes to the Required Supplementary Information

# **TRA Retirement Funds**

# 2016 Changes

Changes in Actuarial Assumptions

- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2% for all future years.
- The price inflation assumption was lowered from 3% to 2.75%.
- The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.5%.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.
- The post-retirement mortality assumption was changed to the RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP 2015 scale.
- The post-disability mortality assumption was changed to the RP 2014 disabled retiree mortality table, without adjustment.
- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

# 2015 Changes

Changes of Benefit Terms

• The DTRFA was merged into TRA on June 30, 2015.

Changes in Actuarial Assumptions

• The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%.

# **General Employees Fund**

# 2016 Changes

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

## Independent School District No. 277 Notes to the Required Supplementary Information

## **General Employees Fund (Continued)**

## 2015 Changes

Changes in Plan Provisions

• On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

Changes in Actuarial Assumptions

• The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

## SUPPLEMENTARY INFORMATION

#### Independent School District No. 277 Combining Balance Sheet -Nonmajor Governmental Funds June 30, 2017

	Rev	Special enue Fund od Service	En Ber	bt Service Fund Post nployment nefits Debt Service	Total onmajor Funds
Assets					 
Cash and investments	\$	247,522	\$	392,925	\$ 640,447
Current property taxes receivable		-		274,528	274,528
Delinquent property taxes receivable		-		5,298	5,298
Due from Department of Education		-		15	15
Due from Federal Government					
through Department of Education		9,825		-	9,825
Inventory		7,886		-	7,886
Prepaid items		3,527		-	3,527
Total assets	\$	268,760	\$	672,766	\$ 941,526
Liabilities					
Accounts payable	\$	8,038	\$	-	\$ 8,038
Salaries and benefits payable		2,230		-	2,230
Unearned revenue		53,482		-	53,482
Total liabilities		63,750		-	 63,750
Deferred Inflows of Resources					
Unavailable revenue - delinquent property taxes		-		1,875	1,875
Property taxes levied for subsequent					
Year's expenditures		-		554,895	554,895
Total deferred inflows of resources		-		556,770	 556,770
Fund Balances					
Reserved					
Nonspendable		11,413		-	11,413
Restricted		193,597		115,996	309,593
Total fund balances		205,010		115,996	 321,006
Total liabilities, deferred inflows of resources,					
and fund balances	\$	268,760	\$	672,766	\$ 941,526

## Independent School District No. 277 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances -Nonmajor Governmental Funds Year Ended June 30, 2017

	Special Revenue Fund	Debt Service Fund Post	
		Employment	Total
	Food Service	Benefits Debt Service	Nonmajor Funds
Revenues	1000 Service	Service	Tunus
Local property taxes	\$ -	\$ 544,124	\$ 544,124
Other local and county revenues	18,137	÷ • • • • • • • •	18,137
Revenue from state sources	54,162	84	54,246
Revenue from federal sources	388,015	-	388,015
Sales and other conversion of assets	911,059	-	911,059
Total revenues	1,371,373	544,208	1,915,581
<b>Expenditures</b> Current			
Food service	1,308,020	-	1,308,020
Capital outlay			
Food service	35,661	-	35,661
Debt service			
Principal	-	485,000	485,000
Interest and fiscal charges	-	66,432	66,432
Total expenditures	1,343,681	551,432	1,895,113
Excess of revenues over			
(under) expenditures	27,692	(7,224)	20,468
Fund Balances			
Beginning of year	177,318	123,220	300,538
End of year	\$ 205,010	\$ 115,996	\$ 321,006

## Independent School District No. 277 Combining Statement of Net Position - Internal Service Funds June 30, 2017

	Internal Service Funds				
	Post Employment				
	Benefits Revocable Trust Fund	Self-Insured Benefits	Total		
Assets	Trust T und	Denentis	10101		
Cash and cash equivalents Investments Interest receivable	\$ - 3,809,229 47,615	\$ 766,766 - -	\$ 766,766 3,809,229 47,615		
Total assets	\$ 3,856,844	\$ 766,766	\$ 4,623,610		
<b>Liabilities and Net Position</b> Liabilities					
Accounts payable	\$ -	\$ 151,030	\$ 151,030		
Net Position Unrestricted	3,856,844	615,736	4,472,580		
Total liabilities and net position	\$ 3,856,844	\$ 766,766	\$ 4,623,610		

## Independent School District No. 277 Combining Statement of Revenues, Expenses, and Changes in Fund Net Position - Internal Service Funds Year Ended June 30, 2017

	Internal Service Funds					
	Post Employment Benefits Revocable Trust Fund	Self-Insured Benefits	Total			
Operating revenues						
Charges for services	\$ -	\$ 3,413,101	\$ 3,413,101			
Operating expenses Employee benefits Professional services Total operating expenses	155,123 229 155,352	2,910,777 	3,065,900 229 3,066,129			
Operating income (loss)	(155,352)	502,324	346,972			
Nonoperating revenues Investment income	4,443	<u> </u>	4,443			
Change in net position	(150,909)	502,324	351,415			
Net position Beginning of year	4,007,753	113,412	4,121,165			
End of year	\$ 3,856,844	\$ 615,736	\$ 4,472,580			

#### Independent School District No. 277 Combining Statement of Cash Flows -Internal Service Funds Year Ended June 30, 2017

	Internal Service Funds			
	Post Employment Benefits Revocable Trust Fund	Self-Insured Benefits	Total	
<b>Cash Flows - Operating Activities</b>				
Receipts from employee contributions	\$ -	\$ 3,438,101	\$ 3,438,101	
Payments to employees	(155,123)	(2,762,395)	(2,917,518)	
Payments to vendors	(229)	-	(229)	
Net cash flows - operating activities	(155,352)	675,706	520,354	
Cash Flows - Investment Activities				
Sale/(Purchase) of investments	91,859	-	91,859	
Interest received	63,493		63,493	
Net cash flows - investment activities	155,352		155,352	
Net change in cash and cash equivalents	-	675,706	675,706	
Cash and Cash Equivalents				
Beginning of year		91,060	91,060	
End of year	\$ -	\$ 766,766	\$ 766,766	
Reconciliation of Operating Income to Net Cash Flows - Operating Activities				
Operating income (loss)	\$ (155,352)	\$ 502,324	\$ 346,972	
Adjustments to reconcile operating income (loss) to net cash flows - operating activities				
Accounts payable	-	148,382	148,382	
Prepaids	-	25,000	25,000	
Net adjustments		173,382	173,382	
Net cash flows - operating activities	\$ (155,352)	\$ 675,706	\$ 520,354	
Non-Cash Activity				
Changes in fair value of investments	\$ (72,999)	\$ -	\$ (72,999)	

# Independent School District No. 277 Uniform Financial Accounting and Reporting Standards Compliance Table Year Ended June 30, 2017

01 C	-1 F 4		Audit		UFARS	Au	dit-UFARS
01 Gener Total reve		s	29,028,045	¢	29,028,043	\$	2
Total exp		¢	29,028,043		29,028,043	φ	1
Nonspend			- , ,		- , ,-		
460	Nonspendable fund balance		368,042		368,042		-
Restricted							
403	Staff Development		-		-		-
405	Deferred Maintenance		-		-		-
406 407	Health and Safety		-		-		-
407	Capital Projects Levy Alternative Facility Program		-		-		-
409	Building Projects Funded by COP/LP		-		-		-
414	Operating Debt		-		_		_
416	Levy Reduction		-		-		-
417	Taconite Building Maintenance		-		-		-
423	Certain Teacher Programs		-		-		-
424	Operating Capital		-		-		-
426	\$25 Taconite		-		-		-
427	Disabled Accessibility		-		-		-
428	Learning and Development		-		-		-
434	Area Learning Center		-		-		-
435 436	Contracted Alternative Programs		-		-		-
430	State Approved Alternative Program Gifted and Talented		-		-		-
438	Teacher Development and Evaluation		-		-		-
440	Basic Skills Programs		-		_		_
445	Career Technical Programs		-		_		_
448	Achievement and Integration		-		-		-
449	Safe School Crime		-		-		-
450	Transition for Pre-kindergarten		-		-		-
451	QZAB and QSCB Payments		-		-		-
452	OPEB Liabilities not Held in Trust		-		-		-
453	Unfunded Severance and						
	Retirement Levy		-		-		-
Restricted							
464	Restricted fund balance		-		-		-
Committe							
418	Committed for separation/ Retirement benefits		147,891		147,891		
461	Committed		147,091		147,071		-
Assigned	Committed						
462	Assigned fund balance		910,327		910,327		-
Unassign			,		,		
422	Unassigned fund balance		3,100,016		3,100,016		-
	-						
	Service Fund						
Total reve		\$	1,371,373	\$	1,371,373	\$	-
Total exp			1,343,681		1,343,681		-
Nonspend							
460 D	Nonspendable fund balance		11,413		11,413		-
Restrictea 452							
432 Restricted	Opeb liabilities not held in trust		-		-		-
464	Restricted fund balance		193,597		193,597		_
Unassign			175,577		175,577		
463	Unassigned fund balance		-		-		-
04 Comm	unity Service Fund						
Total reve		\$	2,766,954	\$	2,766,952	\$	2
Total exp	enditures		2,788,276		2,788,274		2
Nonspend	lable						
460	Nonspendable fund balance		11,100		11,100		-
Restricted							
426	\$25 Taconite		-		-		-
431 432	Community Education		515,209		515,209		-
432 440	ECFE Teacher Development and Evaluation		35,077		35,077		-
440 444	School Readiness		71,685		71,685		_
444	Adult Basic Education		/1,005		/1,005		-
447	OPEB Liabilities not Held in Trust		-		-		-
Restricted			-		-		_
464	Restricted fund balance		6,171		6,172		(1)
Unassign							. /
463	Unassigned fund balance		-		-		-

	A	udit		UFARS	Audi	t-UFARS
06 Building Construction Fund						
Total revenue		49,784	\$	449,785	\$	(1)
Total expenditures	4,8	38,012		4,838,013		(1)
Nonspendable 460 Nonspendable fund balance						
Restricted/reserved		-		-		-
407 Capital Projects Levy						
409 Alternative Facility Program		_				_
413 Building Projects Funded by COP/LP		9,818		9,818		
Restricted		9,010		2,010		
464 Restricted fund balance	21.3	70,395	2	21,370,395		-
Unassigned	,-		-	-,,		
463 Unassigned fund balance		-		-		-
07 Debt Service Fund						
Total revenue		11,631	\$	2,511,631	\$	-
Total expenditures	2,8	47,665		2,847,665		-
Nonspendable						
460 Nonspendable fund balance		-		-		-
Restricted/reserved						
425 Bond refunding		-		-		-
451 QZAB and QSCB payments		-		-		-
Restricted 464 Restricted fund balance	4	15,800		415,801		(1)
Unassigned	4	15,800		415,801		(1)
463 Unassigned fund balance		-		-		-
08 Trust Fund						
Total revenue	\$ 2	49,489	\$	249,490	\$	(1)
Total expenditures		32,989		32,989		-
Unassigned						
422 Unassigned fund balance (net position)	4	26,403		426,403		-
20 Internal Service Fund						
Total revenue		13,101	\$	3,413,101	\$	-
Total expenditures	2,9	10,777		2,910,778		(1)
Unassigned						
422 Unassigned fund balance (net position)	6	15,736		615,736		-
25 OPEB Revocable Trust	\$	4.442	¢	4.442	¢	
Total revenue		4,443	\$	4,443	\$	-
Total expenditures Unassigned	1	55,352		155,353		(1)
422 Unassigned fund balance (net position)	3,8	56,844		3,856,844		-
45 OPEB Irrevocable Trust						
Total revenue	\$	-	\$	-	\$	-
Total expenditures		-		-		-
Unassigned						
422 Unassigned fund balance (net position)		-		-		-
47 OPEB Debt Service						
Total revenue		44,208	\$	544,208	\$	-
Total expenditures	5	51,432		551,433		(1)
Nonspendable 460 Nonspendable fund balance						
·····F······F······		-		-		-
Restricted 464 Restricted fund balance	1	15.996		115,995		1
Unassigned	1	13,990		115,795		1
463 Unassigned fund balance		-		-		-

#### Independent School District No. 277 Schedule of Expenditures of Federal Awards Year Ended June 30, 2017

Federal Funding Source	Federal CFDA Number	Grant Name	Expenditures
Through Minnesota Department of Edu	cation		
USDOA USDOA USDOA USDOA Total Child Nutrition Cluster	10.555 10.553 10.555 10.559	Commodities programs (cluster) School breakfast program (cluster) Child nutrition type a lunch (cluster) Summer food service program (cluster)	\$ 93,486 30,062 237,761 <u>26,706</u> 388,015
USDOED	84.010	Title I, Part A	205,488
USDOED USDOED USDOED Total Federal Special Education Clust	84.027 84.173 84.173A er	Special education (cluster) Special education early childhood (cluster) Special education early childhood (cluster)	465,387 22,737 12,401 500,525
USDOED	84.367	Title II, Part A - improving teacher quality	68,523
Through Independent School District N	o. 284		
USDOED	84.181	Infants and toddlers	18,483
Through Intermediate District No. 287			
USDOED	84.048A	Carl Perkins	11,181
Total Federal Expenditures			\$ 1,192,215

## Independent School District No. 277 Notes to the Schedule of Expenditures of Federal Awards

## NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of the financial statements.

## NOTE 2 – PASS-THROUGH GRANT NUMBERS

All pass-through entities listed above use the same CFDA numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

## NOTE 3 – INVENTORY

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

## NOTE 4 – INDIRECT COST RATE

The District did not elect to use the 10 percent de minimis indirect cost rate.

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## Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

## **Independent Auditor's Report**

To the School Board Independent School District No. 277 Minnetrista, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of and for the year ending June 30, 2017, and the related notes to financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 25, 2017.

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance as audit finding 2016-01 to be a material weakness.

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## **Internal Control over Financial Reporting**

A significant deficiency or a combination of deficiencies in internal control that is less serve then a material weakness, yet important enough to merit attention by those charted with governance. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance as audit finding 2002-01 to be a significant deficiency.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **District's Response to the Findings**

The District's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bergan KOV Ltd .

Minneapolis, Minnesota September 25, 2017

## Report on Compliance for each Major Federal Program and on Internal Control over Compliance Required By the Uniform Guidance

## **Independent Auditor's Report**

To the School Board Independent School District No. 277 Minnetrista, Minnesota

## **Report on Compliance for each Major Federal Program**

We have audited Independent School District No. 277's, Minnetrista, Minnesota compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2017. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs in accordance with the Uniform Guidance.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

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## **Opinion on Each Major Federal Program**

In our opinion, Independent School District No. 277 complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

## **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency of a federal program that is less severe than a material weakness in internal control over compliance with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bergan KOV Led .

Minneapolis, Minnesota September 25, 2017

## Independent School District No. 277 Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance

## SECTION I – SUMMARY OF AUDITOR'S RESULTS

## **Financial Statements**

Type of auditor's report issued:	Unmodified
<ul> <li>Internal control over financial reporting:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified that are not considered to be material weakness(es)?</li> </ul>	Yes, Audit Finding 2016-01 Yes, Audit Finding 2002-01
Noncompliance material to financial statements noted?	No
Federal Awards	
Type of auditor's report issued on compliance for major programs:	Unmodified
<ul> <li>Internal control over major programs:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified that are not considered to be material weakness(es)?</li> </ul>	No
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516?	No
Identification of Major Programs	
CFDA No.: Name of Federal Program or Cluster:	84.010 Title I
CFDA No.: Name of Federal Program or Cluster:	10.553, 10.555, 10.556, and 10.559 Child Nutrition Cluster
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low risk auditee?	No

## Independent School District No. 277 Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance

## SECTION II – FINANCIAL STATEMENT FINDINGS

## Audit Finding 2002-01

## Criteria or Specific Requirement:

Internal control that supports the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements requires adequate segregation of accounting duties.

## Condition:

During the year ended June 30, 2017, the District had a lack of segregation of accounting duties due to a limited number of office employees. This condition increases the risk that errors could occur which would not be prevented or detected and corrected on a timely basis. This lack of segregation can be demonstrated in the following areas, which is not intended to be an all-inclusive list:

- The Director of Finance has access to all areas of the accounting system.
- Deposits are made through the Activities Office without proper review or approval.
- The District Accountant inputs employees' hours, generates direct deposit checks, and sends the transfer amount to the bank.
- The Director of Finance records and maintains all capital asset records.
- The District Accountant records the deposits and prepares the bank reconciliation.
- The Director of Finance records and maintains state, federal, and tax revenues and receivables.

Management is aware of this condition and has taken certain steps to compensate for the lack of segregation. However, due to the number of staff needed to properly segregate all of the accounting duties, the cost of obtaining desirable segregation of accounting duties can often exceed benefits which could be derived. Because of this reason, management has determined a complete segregation of accounting duties is impractical to correct.

## Questioned Costs:

None

## Context:

This finding impacts the internal control for all significant accounting functions.

## Effect:

The lack of adequate segregation of accounting duties could adversely affect the District's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements.

## Cause:

There are a limited number of office employees.

## Recommendation:

Continue to review the accounting system, including changes that may occur. Implement segregation whenever practical.

## Independent School District No. 277 Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance

## SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)

## Audit Finding 2002-01 (Continued)

Management's Response:

## **CORRECTIVE ACTION PLAN (CAP)**

- 1. <u>Explanation of Disagreement with Audit Finding</u> There is no disagreement with the audit finding.
- 2. Actions Planned in Response to Finding

The District will take the necessary corrective action to address the lack of segregation of duties identified as an audit finding. The District will also evaluate other key accounting processes and procedures to ensure adequate segregation of duties is achieved.

- 3. <u>Official Responsible for Ensuring CAP</u> Kathy Miller, Director of Finance, is the official responsible for ensuring corrective action of the deficiency.
- 4. <u>Planned Completion Date for CAP</u> The planned completion date for the CAP is June 30, 2017.
- 5. <u>Plan to Monitor Completion of CAP</u> The School Board will be monitoring this CAP.

## Audit Finding 2016-01

## Criteria or Specific Requirement:

Internal control that supports the District's ability to initiate, record, process, and report financial data requires adequate processes to ensure all required adjustments to the financial statements are identified and properly recorded by District personnel.

## Condition:

During the course of our audit, we proposed material audit adjustments that would not have been identified as a result of the District's existing internal controls and, therefore, could have resulted in a material misstatement of the District's financial statements. In order to ensure financial statements were free from material misstatement, audit adjustments were required to remove revenue for a lease purchase agreement and related receivables.

*Questioned Costs:* None

## Context:

This finding impacts the internal control over financial reporting.

## Independent School District No. 277 Schedule of Findings and Questioned Costs in Accordance with Uniform Guidance

## SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)

## Audit Finding 2016-01 (Continued)

### Cause:

There are a limited number of office employees to catch all necessary adjustments.

## Recommendation:

Thoroughly review activity for the District throughout the year and ensure all necessary adjustments to the financial data are recorded.

Management's Response:

## **CORRECTIVE ACTION PLAN (CAP):**

- 1. <u>Explanation of Disagreement with Audit Finding</u> There is no disagreement with the audit finding.
- 2. <u>Actions Planned in Response to Finding</u> The District will review all areas before auditors arrive for fieldwork and will contact the auditors when questions arise.
- 3. <u>Official Responsible for Ensuring CAP</u> Kathy Miller, Director of Finance, is the official responsible for ensuring corrective action of the deficiency.
- 4. <u>Planned Completion Date for CAP</u> The planned completion date for the CAP is June 30, 2017.
- 5. <u>Plan to Monitor Completion of CAP</u> The School Board will be monitoring this CAP.

## SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no federal award findings or questioned costs.

## **Report on Legal Compliance**

## **Independent Auditor's Report**

To the School Board Independent School District No. 277 Minnetrista, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of and for the year ended June 30, 2017, and the related notes to financial statements, and have issued our report thereon dated September 25, 2017.

The *Minnesota Legal Compliance Audit Guide for School Districts* promulgated by the State Auditor pursuant to *Minnesota Statutes* Sec. 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, uniform financial accounting and reporting standards for school districts and miscellaneous provisions. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

The purpose of this report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Bergan KOV Ltd .

Minneapolis, Minnesota September 25, 2017

BerganKDV, Ltd. bergankdv.com